

# Improved Glycemic Control: A Health Literacy Initiative for the Military

Cindy C. Cooke<sup>1</sup>, Joy P. Deupree<sup>2\*</sup>, Justin X. Moore<sup>3</sup> and Lisle Hites<sup>4</sup>

<sup>1</sup>School of Nursing, University of Alabama at Birmingham, 1701 University Boulevard, DNP Program, Birmingham, Alabama 35294, USA

<sup>2</sup>School of Nursing, University of Alabama at Birmingham, 1720 2nd Avenue South, NB 522, Birmingham, AL, 35294, USA

<sup>3</sup>Department of Emergency Medicine, University of Alabama School of Medicine, 619 19th Street South, OHB 251, Birmingham, AL, 35249, USA

<sup>4</sup>Department of Health Care Organization and Policy, University of Alabama School of Public Health, 330 Ryals Public Health Building, 1665 University Boulevard, Birmingham, AL 35294, USA

## Abstract

*Healthy People 2020* objectives seek to improve health outcomes through promotion of clear communication techniques. It is imperative for healthcare providers to understand the challenges patients face when self-managing their care, since nearly one-third of adults have difficulty understanding and utilizing healthcare information. This study examined outcomes following implementation of a health literacy initiative using an evidence-based approach for best practices. Results suggest that increased awareness of low health literacy by patients and staff may lead to better health outcomes through improved health maintenance as evidenced by a decrease in HgA1C levels, blood pressure, and cholesterol levels.

## Publication History:

Received: July 09, 2015

Accepted: September 07, 2015

Published: September 09, 2015

## Keywords:

Health literacy, Outcomes, Communication, Diabetes, Plain language

## Introduction

For more than three decades, *Healthy People* initiatives have been implemented to keep the population healthy [1]. Accordingly, the health literacy objectives of *Healthy People 2020* aim to improve health outcomes and reduce healthcare costs through promotion of clear communication techniques to ensure best practices [2]. However, clear communication efforts have been hampered by disparate levels of health literacy and their effect on health outcomes [3].

Anecdotal clinical experiences indicate that low literate patients who read at or below a 5<sup>th</sup> grade level can learn to self-manage diabetes through the use of symbols or pictograms, record keeping, and subsequent medication management. Patients may not be able to describe in medical terminology how they are managing their diabetes; however, in-home visits reveal that patients do understand the process. For example, home healthcare nurses report a week's worth of insulin injections may be prefilled and stored in the refrigerator in a re-sealable zipper storage bag marked with a picture of a sun, which signals to the patient that the dose should be administered around the same time as when the sun rises [4].

The setting for this study was a United States (U.S.) Military Treatment Facility (MTF) in Alabama. Objectives included: (a) educate all staff to assess and identify patients with low health literacy; (b) provide staff training to reinforce proper communication techniques specific to content for diabetics; and (c) demonstrate a decrease in patient A1C levels of diabetic patients who have historically been found to have poor glycemic control.

## Health Literacy

The Institute of Medicine reports that more than 90 million Americans have difficulty reading and computing math problems and even more are estimated to have low health literacy due to the complexity of the educational literature and instructions [5]. Health literacy is defined as "the degree to which individuals have the capacity to obtain, process and understand basic health information needed to make appropriate health decisions and services needed to prevent and treat illness" [6]. The U.S. healthcare system is so complex that it challenges individuals of all literacy levels [3]. Medication self-management may be extremely difficult for patients with low health

literacy, particularly for those who manage chronic disease(s) [3,5]. Poor computational skills may lead to errors in management of disease and illness, which, in turn, may lead to return clinic visits, hospital readmissions, and escalated healthcare costs [3,5,7]. Limited health literacy in the United States is estimated to produce \$106 billion to \$238 billion of unnecessary costs per year to an already overburdened healthcare system [7].

In recent years, more attention has been devoted to developing simplified patient education materials written around the sixth grade reading level using plain language so that the vast majority of patients can understand the message [3,5]. The National Adult Assessment of Literacy study projected that only 12% of the American adult population is proficient in understanding health information [8]. Therefore, patient education materials should be written accordingly to increase the efficiency of health information delivery and patient understanding.

## The Costs of Chronic Disease

The Centers for Disease Control and Prevention (CDC) reports that approximately half of all Americans have at least one chronic illness [9]. Chronic illnesses such as heart disease, cancer, and diabetes are the leading causes of death and disability in the U.S. chronic disease management is a challenge for patients of all literacy levels, accountings for more than 80% of healthcare spending in the U.S. [10].

While there are numerous chronic diseases that involve daily assessments, few require more attention than diabetes management [11]. Newly diagnosed cases of diabetes in the U.S. have more than tripled over the past three decades, and the CDC reports that diabetes

**\*Corresponding Author:** Dr. Joy P. Deupree, School of Nursing, University of Alabama at Birmingham, 1720 2nd Avenue South, NB 522, Birmingham, AL, 35294, USA; E-mail: [deupreej@uab.edu](mailto:deupreej@uab.edu)

**Citation:** Cooke CC, Deupree JP, Moore JX, Hites L (2015) Improved Glycemic Control: A Health Literacy Initiative for the Military. Int J Nurs Clin Pract 2: 141. doi: <http://dx.doi.org/10.15344/2394-4978/2015/141>

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is the most rapidly growing chronic disease in the U.S. with the highest rates among the southern states [11,12]. In 2006, the Council of State Governments reported that diabetes costs exceeded \$132 billion in medical expenditures, lost workdays, and permanent disability [13]. The Hastings Center supports these findings and projects diabetes care will reach \$192 billion in 2020 [10]. Diabetic patients face many challenges for adequate glycemic level control including managing medications, making dietary changes, and improving exercise habits [12]. It is essential that diabetic patients with low health literacy understand the ramifications of poor blood glucose control as related to diet and exercise habits to properly manage their disease [7,14].

## Glycemic Control Measurement

McTigue et al. (2009) found that quarterly diabetic visits with appropriately tailored educational material can improve glycemic control and decrease adverse events [15]. The standard blood test for diabetes management and research is the glycohemoglobin test (A1C), as it provides information about a patient's blood glucose level by measuring the attachment of glucose to hemoglobin, the protein in red blood cells that carries oxygen in the form of a percentage [16]. Red blood cells are continually forming and dying off, and typically live for about 120 days; therefore, the A1C test reflects the average of a person's blood glucose levels over an eight to 12 week period. The A1C does not require patient fasting therefore blood can be drawn for the test at any time of day, which is useful for primary healthcare visits usually conducted every three months [16]. The higher percentage of glucose hemoglobin, the more uncontrolled the glucose levels of the diabetic patient. The American Diabetes Association guidelines suggest that A1C levels of 5.7-6.4 is confirmatory for prediabetes and 6.5 or higher calls for a diagnosis of diabetes [16].

## Diabetic Care within the United States Military

Diabetic care expenditures in the military are parallel to those in the mainstream United States. Military healthcare costs in the Unified Medical Budget (used for military) escalated from \$19 billion in fiscal year (FY) 2001 to \$52.5 billion in FY 2012 [17]. This represented 10% of the total base defense budget of \$552 billion excluding war efforts [17]. Considering how costly healthcare has become, improving healthcare outcomes through screening processes and wellness programs should be explored.

With healthcare costs increasing annually, more than ever it is important for healthcare providers of patients with diabetes to know the challenges associated with low health literacy as well as understand and utilize proper patient-provider communication techniques [7]. Studies indicate that providers do not always understand the health literacy ability of patients, which may lead to adverse health events due to patients' poor understanding of healthcare instructions [18]. Furthermore, there is a general lack of training among healthcare providers and staff in assessing patients' health literacy levels. Providers lack of knowledge compounds problems associated with low health literacy [18,19]. Adding an assessment to determine health literacy levels of patients may assist healthcare providers and staff in the development of initiatives to improve patient outcomes, especially those who face management of chronic disease(s).

## Study Design and Methodology

### Participants

Prior to beginning this pilot study, the military leadership and administration at the clinic as well as the Institutional Review Board at the University of Alabama at Birmingham approved materials for this study and Informed Consent was obtained from all participants.

### Health Literacy Initiative

Prior to implementation of the study, the potential value of the initiative was explained to the leadership and healthcare staff of the clinic and patients. According to the administration at the facility in which this study was conducted, it is important to obtain buy-in from patients and staff at the clinic prior to implementation because clinic staff and patients often express dissatisfaction related to lengthy assessment tools and questionnaires. Patients expressed their willingness to participate and many noted their desire to improve their A1C levels.

The initiative for this study included three phases (Table 1). Phase I involved selection of diabetic patient education materials and in-service training sessions for clinic staff; Phase II encompassed implementation of a health literacy assessment and other baseline data collection (A1C, blood pressure and cholesterol) followed by enhanced diabetic patient education; and Phase III included final

PHASE	ACTIONS	TOOL(S)	TIMEFRAME
Phase I	<ol style="list-style-type: none"> <li>1. Review and selection of diabetic education materials;</li> <li>2. In-service training sessions;</li> <li>3. Training of staff related to the NVS assessment.</li> </ol>	<ul style="list-style-type: none"> <li>• Patient education materials written around a 5<sup>th</sup> grade reading level</li> <li>• Demonstration of proper communication techniques and teach-back methods</li> </ul>	1 Month
Phase II	<ol style="list-style-type: none"> <li>1. Addition of the NVS assessment tool to determine the health literacy level of each patient;</li> <li>2. Collection of pre-initiative blood samples and vital signs;</li> <li>3. Enhanced patient education;</li> <li>4. Q &amp; A session for enhanced patient understanding.</li> <li>5. Schedule follow-up return to clinic visit in 3 months</li> </ol>	<ul style="list-style-type: none"> <li>• The Newest Vital Sign Health Literacy Assessment Tool</li> <li>• Blood samples for A1C and cholesterol;</li> <li>• Blood pressure measurement</li> <li>• Teach-Back Method</li> <li>• Plain language communication</li> </ul>	<p>All completed during routine office visit</p> <p>NVS approximately 3 minutes to administer and score</p> <p>Follow-up reinforcement as needed based on level of health literacy</p>
Phase III	<ol style="list-style-type: none"> <li>1. Post-initiative assessment of A1C level, blood pressure and cholesterol.</li> <li>2. Assess for further educational needs</li> <li>3. Retrospective data collection and analysis</li> </ol>	<ul style="list-style-type: none"> <li>• Blood samples for A1C and cholesterol;</li> <li>• Blood pressure measurement</li> <li>• Quantitative Analysis using SPSS</li> </ul>	<p>Completed during office visit 3 months after initial collection</p> <p>Completed 1 month post data collection</p>

Table 1: Phases and timeline for initiative.

patient assessment to collect three-month post-initiative measurements of A1C, blood pressure, and cholesterol levels. Upon conclusion of Phase III, data were examined for the retrospective review of findings. The entire initiative took six months to implement.

### Phase I

Review of diabetic patient education materials was conducted prior to implementation of the study. Important aspects identified by the review included the use of easy-to-read words, colorful illustrations, a larger font and use of plain language. All of the current patient education materials that were being used in the clinic were reviewed in addition to other new materials that were available and on the market to purchase. *Living with Diabetes: An Everyday Guide for You and Your Family* was eventually chosen for use in the study. Published by The American College of Physicians Foundation, this 48-page paperbackbook is a resource that helps diabetics understand how to manage nutrition and exercise along with providing instruction for insulin self-administration[20]. Using easy-to-read words, colorful illustrations, a larger font, and plain language, the booklet can be easily understood by anyone with a 5<sup>th</sup> grade or higher reading level. This resource has been widely distributed and well accepted as an effort to assist patients with their diabetes management.

Staff involved in the pilot study were trained in evidenced-based best practices for patient-provider communication techniques. This included the use of plain language, materials written at the lowest grade level possible, proper techniques of the “teach back method” for patient-provider communication [3]. Staff learned to tailor patient education to meet the needs of individual patients using the patient’s newly determined level of health literacy.

The Newest Vital Sign (NVS), a health literacy assessment, was chosen to measure and document each patient’s level of understanding of health information. To assess health literacy using the NVS, patients were given a laminated ice cream nutrition label (14 pointfont) and asked to answer up to six questions [21]. Depending on the patient’s fifth answer, an additional sixth question may be asked. The total time needed for conducting the assessment was three to five minutes. The tool evaluated both comprehension of words and numeracy or mathematical skills and is available in English or Spanish. Scoring for the NVS was calculated using a simple formula provided with the assessment: a score of 0-1 suggests high likelihood (50% or more) of limited literacy; a score of 2-3 indicates the possibility of limited literacy; and a score of 4-6 usually indicates adequate literacy. Reliability of the NVS in English was established at Cronbach alpha = 0.76. Information about the administration and interpretation of the Newest Vital Sign (NVS) health literacy assessment was provided to all staff at the clinic [21].

Unlike other traditional vital signs, the NVS is a one-time baseline assessment that provides information to the clinician regarding a patient’s ability to comprehend what they hear and how well they can mathematically compute. The premise behind the NVS is that patients who can comprehend and compute accurately should have little difficulty with medication self-management. Conversely, patients who are identified with low health literacy may need additional assistance with even the simplest medication management regimens, based on the level at which they are scored by the NVS. Additionally, the result of the NVS can be kept in the

patient record so that future healthcare providers are aware of the patient’s capacity of understanding healthcare instructions and adjust patient instructions or education accordingly.

### Phase II

Phase II of the initiative began with the addition of the NVS assessment for all diabetic patients at the clinic, conducted during routine three-month visits for diabetic care. Scores were recorded so that the provider had the information readily available. Following the NVS, other traditional vital signs were recorded (e.g., systolic and diastolic blood pressure). At the end of each patient encounter, blood samples to measure A1C and cholesterol levels were collected along with any other lab orders. Enhanced patient education followed as part of the care plan. Diabetic educational materials selected during Phase I of the study were provided to all diabetic patients by staff using enhanced provider-patient communication and the “teach-back” method. Patients were allowed to ask questions to clarify any details they may not have understood completely. Following the visit, each patient was scheduled for a three-month follow-up return visit to collect post-initiative lab results in addition to blood pressure readings.

### Phase III

All diabetic patients were scheduled to return to the clinic once every three months to monitor A1C levels. During the final visit, patients were assessed for A1C levels and other vital signs and cholesterol levels. Additionally, patients were provided with information regarding control of A1C levels in an effort to reinforce the information provided to them at their previous visits. The nurse practitioner assessed each patient for additional patient educational needs based on each patient’s understanding of how to control A1C levels as reported by each patient. Following implementation of the initiative, a retrospective review of all data collected was conducted for analysis.

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### Methods

Electronic medical records were used to randomly select patients who receive healthcare from the MTF for this study. Participant inclusionary criteria were as follows: patients with a primary diagnosis of diabetes, between the ages 19 to 64, spoke English as their primary language, and reported accurate vision (some with corrected lenses). All patients invited to participate in the study provided informed consent and completed the study.

### Analysis/Design

This study used a quasi-experimental retrospective study design. Variables for the analysis included baseline NVS scores for health literacy, pre- and post-initiative implementation of A1C levels, systolic blood pressure (SBP), diastolic blood pressure (DBP), and low-density lipoprotein (LDL) cholesterol levels. A signed rank test was used to compare pre-intervention and post-intervention measurements using the overall sample as well as stratified by gender and age. Assigned-rank test was used based on the small sample size; some of the stratified groups were less than 20 persons. Additionally, the distribution of some of the measures did not meet the normal distribution assumption for parametric statistical tests. P-values of less than 0.05 were considered statistically significant.

## Results

There were a total of 51 diabetic patients who completed both pre-intervention and post-intervention measurements for A1C, systolic blood pressure, diastolic blood pressure, and LDL cholesterol (Table 2). The average age for patients was 54.6 years (54.2 for females; 55.2 for males), with a majority of patients being female (64.7%). The average NVS score was 4.6, and more than half of the patients responded with a NVS score of 5 or higher, suggesting the probability of being health literate. As can be seen in Table 2, 20% of the participants scored less than 4 indicating they lacked sufficient understanding of health information.

For the overall sample (n=51), there was a statistically significant decrease in all measurements from pre-intervention to post-intervention. The mean A1C level decreased from 7.25 pre-intervention to 6.82 post-intervention. Most importantly, the systolic blood pressure and LDL cholesterol decreased by nearly 10% (Table 3).

For males, there was a downward trend in all measurements from pre-intervention to post-intervention; however, only changes in systolic blood pressure ( $\Delta 7\%$ ) and LDL cholesterol ( $\Delta 15\%$ ) reached a statistically significant level. For females, all measurements decreased significantly, with systolic blood pressure ( $\Delta 10.2\%$ ) showing the largest change three months after intervention.

Among the 40-49 age group, only the systolic blood pressure significantly decreased ( $p=0.01$ ) after the intervention. For those aged 50-59 years, all measurements showed significant decrease after intervention. Finally, for the 60 and older aged patients, both the systolic blood pressure and LDL cholesterol significantly decreased.

	N	%	Mean (SD)*
Total	51	100	54.6 (6.4)
Gender			
Male	18	35.3	55.2 (5.6)
Female	33	64.7	54.2 (6.8)
Age			
40-49	12	23.5	45.3 (2.8)
50-59	26	51.0	55.1 (2.7)
60+	13	25.5	62.0 (1.2)
NVS Score			4.6 (1.2)†
2	2	3.9	55.0 (11.3)
3	7	13.7	56.1 (6.3)
4	14	27.5	53.6 (7.2)
5	12	23.5	55.3 (4.7)
6	16	31.4	54.1 (6.9)

Table 2: Descriptive Statistics Based on 51 Randomly Selected Diabetic Patients.

\*Means are calculated for age (Standard Deviation).

† Mean NVS score.

## Limitations

Although statistically significant results are reported, there are other results that were inconclusive due to limitations to the study such as length of study, small sample size, and narrow distribution of age and disease process. Future research is

	N	Pre-Intervention†	Post-Intervention†	p-value*
OVERALL	51			
HA1C		7.25 (1.6)	6.82 (1.2)	0.003
Systolic Blood Pressure**		141.68 (16.7)	129.76 (16.8)	<0.0001
Diastolic Blood Pressure		76.90 (8.7)	73.08 (9.3)	0.003
LDL Cholesterol ††		111.75 (32.0)	101.69 (24.7)	0.001
GENDER				
Male	18			
HA1C		7.83 (1.9)	7.4 (1.7)	0.1
Systolic Blood Pressure		144.00 (13.1)	134.11 (17.8)	0.002
Diastolic Blood Pressure		79.56 (7.5)	78.22 (9.3)	0.4
LDL Cholesterol		113.17 (35.9)	96.61 (22.5)	0.01
Female	33			
HA1C		6.94 (1.3)	6.52 (0.61)	0.005
Systolic Blood Pressure		140.42 (18.5)	127.39 (16.0)	<0.0001
Diastolic Blood Pressure		75.45 (9.1)	70.27 (8.2)	0.003
LDL Cholesterol		110.97 (30.2)	104.45 (25.7)	0.02
AGE				
40-49 Years	12			
HA1C		7.15 (2.0)	6.74 (1.6)	0.3
Systolic Blood Pressure		135.75 (16.1)	122.42 (12.8)	0.01
Diastolic Blood Pressure		75.33 (7.6)	71.92 (10.2)	0.3
LDL Cholesterol		130.50 (47.1)	124.00 (27.9)	0.4
50-59 Years	26			
HA1C		7.34 (1.5)	6.83 (1.1)	0.02
Systolic Blood Pressure		143.35 (13.4)	132.54 (15.1)	0.002
Diastolic Blood Pressure		78.35 (9.2)	74.85 (8.6)	0.04
LDL Cholesterol		105.04 (25.8)	95.15 (22.7)	0.01
60+ Years	13			
HA1C		7.16 (1.3)	6.86 (1.1)	0.1
Systolic Blood Pressure		143.85 (22.6)	131.00 (21.8)	0.02
Diastolic Blood Pressure		75.46 (9.0)	70.62 (10.0)	0.07
LDL Cholesterol		107.85 (19.7)	94.15 (9.5)	0.006

Table 3: Means for Pre-intervention and Post-intervention Measurements of 51 Randomly Selected Diabetic Patients.

\* Estimated from signed-rank test.

\*\*Blood pressure measured in mmHg.

† Presented as Mean (Standard Deviation)

†† LDL Cholesterol measured in mg/dL.



recommended for broader age ranges, other disease process, and evaluation of sustained results both in civilian and military clinic environments. Additionally, there were no measurements performed to determine the knowledge of clinicians in the office who are responsible for much of the patient education.

## Conclusions

Addressing patient health literacy (HL) levels and adjusting care models for optimal patient education may improve utilization of healthcare dollars. It is crucial for healthcare providers to find even small ways to decrease medical care costs. Targeted interventions are needed to evaluate health literacy levels in order to improve patient education and engage patients actively in their own healthcare.

The process of improving healthcare initiatives and outcomes through evidence-based practices is imperative. Healthcare costs have risen exponentially over the past decade and show few signs of slowing down. Addressing individual HL levels as a source of improvement for high quality patient care and healthcare outcomes can benefit quality of life as well as decrease healthcare costs. Implementation of HL educational assessment tools can enable providers to address health literacy needs at each individual patient visit. Increasing the awareness of providers to meet individual HL levels and addressing those needs will be an ongoing process. Continuing quality improvement to demonstrate effective techniques to improve patient comprehension of patient education is imperative as the message continues to be complicated even for those trained in the field of healthcare.

## Competing Interests

The authors have no competing interests with the work presented in this manuscript.

## Author Contributions

All the authors substantially contributed to the study conception and design as well as the acquisition and interpretation of the data and drafting the manuscript.

## Acknowledgement

The author would like to thank the Department of Defense (DOD) and the United States Army Medical Command for allowing this study and for their focus on providing high quality healthcare to active duty service members, military retirees, and their families.

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